

ADAM MICKIEWICZ UNIVERSITY POZNAŃ

# New urban governance as a way of building city resilience to pandemic-caused stress (COVID-19)

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MEXICO CITY, 29 AUGUST - 1 SEPTEMBER 2022

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## A stress-resilient city under pandemic conditions (Covid-19)







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### **Content:**

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- Resilience as a way for cities to survive during the pandemic
- From governance to new governance
- The role of new urban governance
- Model of new urban governance
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# **AIM OF THE STUDY**

- to present an original **new urban governance conception** and demonstrates the role this method of governance may play in building city resilience to a pandemic-cased stress using the example of COVID-19,
- to sketch the different mechanisms of new urban governance regarding such coping strategies as a short-term mitigation of pandemic consequences and a long-term reconstruction of the city system towards shaping a stressresilient city,
- to emhasize the need of involving the highly qualified, interdisciplinary professionals (experts) in urban governance to develop a city resilience strategy (development scenarios and the related multivariant short- and long-term action strategies) with help of smart technologies (engaging inhabitants in an active co-governance and shaping a civil society that is undertaking bottom-up initiatives).



# Resilience as a way for cities to survive during the pandemic



Stress resilient city

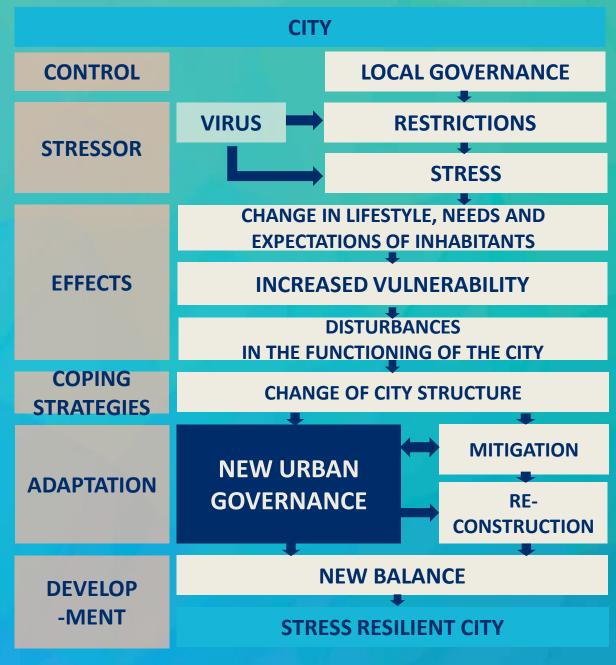
The pandemic is a great stress for cities and their inhabitants. Development of strategies helping cities and their inhabitants to cope with this stress, during and after pandemics, is a must and is becoming a priority. Such coping strategies include:

- <u>mitigation</u> of negative effects of the pandemic for cities,
- <u>re-construction</u> of the urban system so that it would be less vulnerable to pandemic-caused stress by creating healthy and safe living conditions and services for inhabitants,
- <u>new urban governance</u>, serving to enhance the effectiveness of mitigation and re-construction that will result in city resilience to adverse effects of the present and future pandemics.



### FROM GOVERNANCE TO NEW GOVERNANCE

**City resilience** is not a condition, but a state which cannot be maintained, if the system does not evolve, transform and adopt to present and future conditions and changes.





### FROM GOVERNANCE TO NEW GOVERNANCE

New urban governance should involve:

- 1) building stronger and more flexible **cooperation forms** – inclusive participation,
- 2) including highly qualified, interdisciplinary experts in urban planning and governance,
- 3) applying **new technologies for communication** and urban governance,
- 4) appropriate funding for local authorities and governments, and rationalization of costs,
- 5) effective leadership,
- 6) integrated planning resulting in a coherent local policy between surrounding cities and communes (adjacent to the city),
- 7) development of civil society.



New Urban Governance – main elements



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**STAKEHOLDERS** 

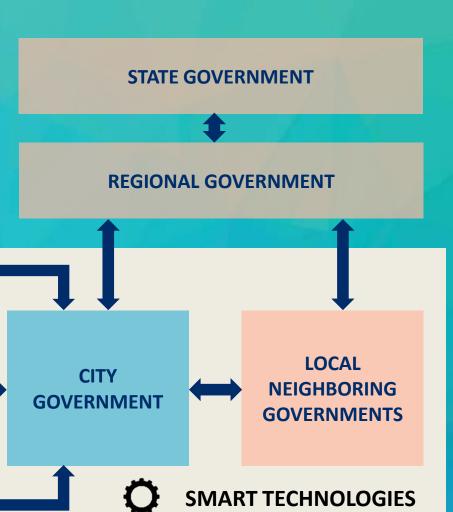
### **MODEL OF NEW URBAN GOVERNANCE**

#### **NEW URBAN GOVERNANCE – GENERAL MODEL**

The pandemic-related stressful situation revealed the need to engage not only residents themselves in governance processes, but first of all professional, highly qualified, interdisciplinary experts. It should be their role to draw up and present development scenarios and the related multivariant action strategies.

**PROFESSIONAL** 

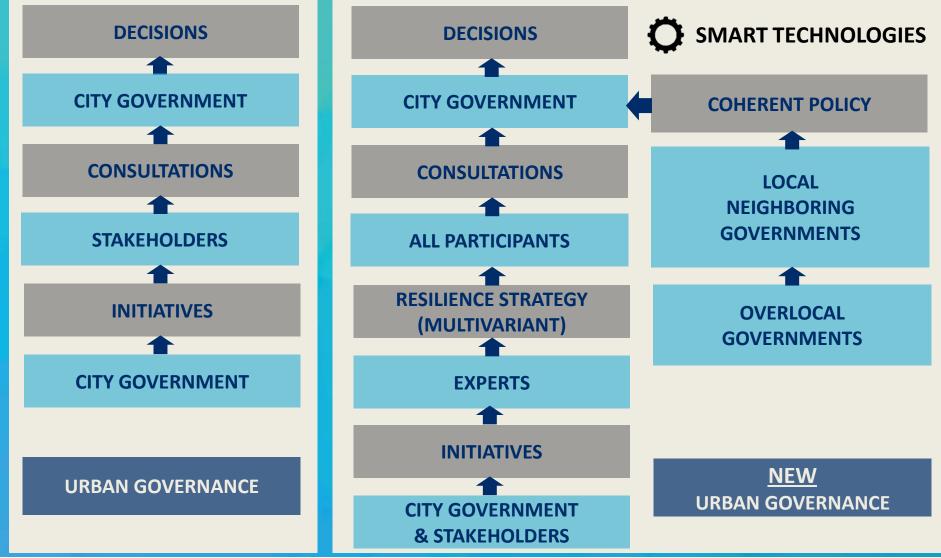
**EXPERTS** 



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### **MODEL OF NEW URBAN GOVERNANCE**

#### **DECISION MAKING PROCESS**



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### MODEL OF NEW URBAN GOVERNANCE Mitigation phase

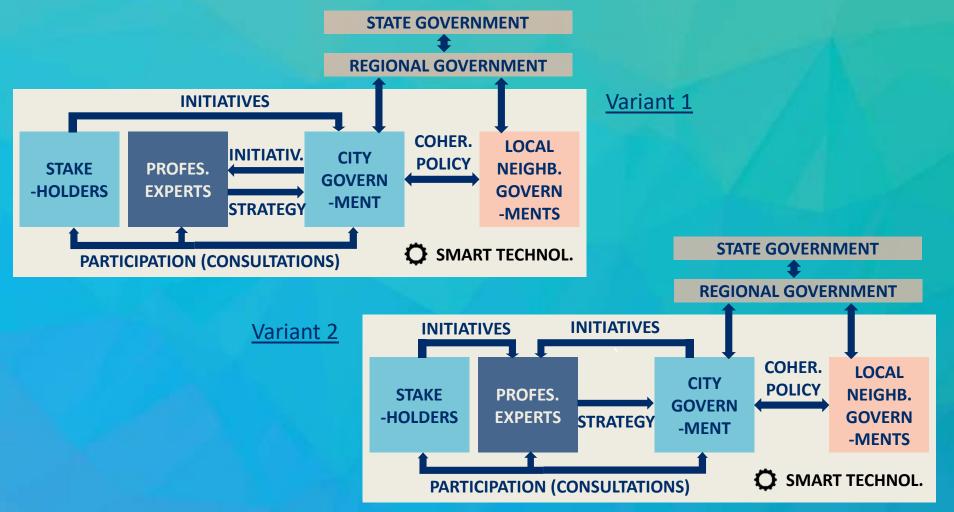
#### New urban governance model – relations between participants





### MODEL OF NEW URBAN GOVERNANCE <u>Re-construction phase</u>

New urban govern. model: relations between particip. - variants





# **RESULTS**

- various consequences of the COVID-19 pandemic including revival of the state authorities' intervention => not effective measures => need to develop new ways of governance for pandemic & new, post-pandemic reality => new urban governance model => opportunity to develop a city resilience strategy for the pandemic-caused stress & to build healthy cities
- city as an organic whole, a single coherent system and as a community which should be properly governed => urban governance model limiting public participation => presented new urban governance model => involving the largest number of entities possible (including immediate neighborhood)
   => public participation as a series of interrelated activities, not only as a single action



# RESULTS

- pandemic crisis => urban innovations acceleration & expansion of governing mechanisms (public spaces, mobility, planning, providing services) => access to ICT technol. as a key during impeded mobility => smart technologies (facilitating functioning) required in the stress resilient city
- COVID-19 responses formulated at national level by politicians, virusologists & epidemiologists => other experts excluded => but pandemic crisis as not only a health problem, but also a social and economic one => need for more integrative and multidisciplinary approach (experts in different fields opinions & observations of various social groups)
- complex relations between public health & the organization of urban space
  => "designing cities for health" => development of an urban policy allowing
  for a balance between health protection costs & economic ones as the key
  => demand of 'healthy city planning' and redefining competences of
  particular public authorities



### SUMMARY AND RECOMMENDATIONS

- city dwellers => under pressure of enforced lifestyle changes, exposed to stress & implications of top-down restrictions, functioning in complex cities systems => should not only be governed, but should react to introduced restrictions & to changes introduced in the city system => urban space as an actively shaped field of regeneration and recovery after social stresses
- coping strategies of stress resilient cities:
  - mitigation (immediate responses, short-term measures, fast information exchange)
  - re-construction (long-term reconstruction of the city structure)
  - new governance (change in the way of urban governance), based on the need for a new paradigm of organization of planning procedures (prosocial and health-promoting goals of spatial and city planning at a local scale)



### SUMMARY AND RECOMMENDATIONS

- In practical terms, implementation of new urban governance will require:
  - conception of adaptivity of the urban structure towards stress resiliency (anticipation of crisis scenarios & multivariant strategy)
  - reintegration of local authorities, strengthening of cooperation between authorities with stakeholders and experts in building an effective, multilateral, consistent governance system
  - strengthening the role of experts, third (next to stakeholders & authorities), equal party in urban governance (in the re-construction phase -various development scenarios & the multivariant strategy for a stress resilient city; in the mitigation phase source of the restrictions)
  - support for open communication and inclusive public participation (growth of civil society) with help of new, smart info. technologies



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